

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO**

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IN THE MATTER OF THE APPLICATION OF)	
PUBLIC SERVICE COMPANY OF COLORADO)	
FOR APPROVAL OF ITS 2011 ELECTRIC)	DOCKET NO. 11A-869E
RESOURCE PLAN)	

REBUTTAL TESTIMONY OF JANNELL MARKS

ON

BEHALF OF

PUBLIC SERVICE COMPANY OF COLORADO

July 16, 2012

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REBUTTAL TESTIMONY OF JANNELL MARKS

I. INTRODUCTION AND PURPOSE

Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is Jannell Marks. My business address is 1800 Larimer Street,
Denver, Colorado 80202.

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?

A. I am employed by Xcel Energy Services, Inc., a wholly-owned subsidiary of
Xcel Energy Inc., the parent company of Public Service Company of Colorado
("Public Service" or "Company"). My job title is Director, Sales, Energy and
Demand Forecasting.

Q. FOR WHOM ARE YOU PROVIDING TESTIMONY?

A. I am testifying on behalf of Public Service in this proceeding.

**Q. DID YOU FILE DIRECT AND SECOND SUPPLEMENTAL DIRECT
TESTIMONY IN THIS CASE?**

A. Yes.

Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

1 A. The purpose of my testimony is to respond to the Answer Testimony of PUC
2 Staff witnesses William W. Harris and Keith M. Hay regarding the Company's
3 sales and peak demand forecasts and DSM forecasts.

4 **II. SALES AND PEAK DEMAND FORECASTS**

5 **Q. PLEASE SUMMARIZE PUC STAFF WITNESS HARRIS'**
6 **RECOMMENDATIONS REGARDING THE COMPANY'S SALES AND**
7 **PEAK DEMAND FORECASTS.**

8 A. Mr. Harris recommends that the Commission consider the Company's
9 forecasts of sales, customers and peak loads to only be a rough estimate for
10 future resource needs and to not take them as being overly firm or reliable.
11 He also recommends that the Commission determine the forecasts presented
12 by the Company require considerable revision. Mr. Harris' concerns with the
13 Company's sales and peak demand forecasts fall into two primary categories:
14 1) the statistical methods the Company uses and 2) the data inputs used in
15 the Company's forecast models.

16 **Q. WHAT ARE MR. HARRIS' CONCERNS WITH THE DATA INPUTS USED IN**
17 **THE COMPANY'S FORECAST MODELS?**

18 A. Mr. Harris is concerned because the Company's forecast filed in this
19 proceeding did not incorporate revised employment data or a revised
20 Colorado households forecast. He recommends that the Company submit
21 revised forecasts based on updated input data.

1 **Q. DO YOU AGREE WITH MR. HARRIS' RECOMMENDATION TO SUBMIT A**
2 **REVISED FORECAST IN THIS PROCEEDING BASED ON UPDATED**
3 **INPUT DATA?**

4 A. Yes. It is not uncommon for input data, such as economic and demographic
5 data, to be revised during the time when one of our resource plan
6 proceedings is pending. For example, revised Colorado labor statistics were
7 released in mid-March, 2012 based on an annual benchmarking process that
8 occurs when labor statistic numbers acquired by a survey process are
9 compared with those gathered by actual reporting to government agencies.
10 Since both the original forecast filed in this proceeding and the March 2012
11 sales and peak demand forecast filed July 5, 2012 with my Second
12 Supplemental Direct Testimony and Exhibits were developed prior to the
13 release of the revised employment data, neither forecast incorporates this
14 updated employment information. It has always been the Company's
15 intention to further update the sales and peak demand forecasts prior to the
16 Phase 2 Competitive Solicitation portion of this proceeding, as I indicated in
17 my Direct Testimony in this proceeding on Page 4, lines 12-16 and reiterated
18 in my Second Supplemental Direct Testimony on Page 2, lines 13-21. The
19 further update that we file in advance of our Phase 2 Competitive Solicitation
20 will incorporate the most recent employment and household data that are
21 available at the time we prepare the update.

22 **Q. WHAT ARE MR. HARRIS' CONCERNS WITH THE STATISTICAL**
23 **METHODS THE COMPANY USES?**

1 A. Mr. Harris does not support the statistical methods used by the Company in
2 this docket, stating that the Company's dynamic regression methods are not
3 capable of properly predicting causal relationships due to problems with
4 misspecification, excessive binary variable use, and inappropriate variables.
5 He also finds fault with the fact that the Company's statistical methods use
6 statewide data, rather than data that match the geography of its system.

7 **Q. WHAT IS YOUR RESPONSE TO MR. HARRIS' CONCERNS?**

8 A. It is difficult to provide a detailed response to Mr. Harris' concerns regarding
9 "problems with misspecification" and "inappropriate variables" because that is
10 all that he says, without any specific examples or further explanation. The
11 Company relies on regression models that are designed to identify and
12 quantify the statistical relationship between historical sales, peak demand or
13 customers and a set of independent predictor variables, such as historical
14 economic and demographic indicators, historical electricity prices, or historical
15 weather. The Company applies a number of quantitative and qualitative tests
16 to the forecasting models to ensure the models are statistically valid and the
17 results are reasonable. The Company has been using the same methodology
18 to develop its forecasts for the last twelve years. The Company and the
19 Commission have relied on the Company's forecasts of customers, sales and
20 peak demand developed using the same forecasting methodology as we
21 have used in this proceeding in multiple previous regulatory proceedings,
22 including the 2003 and 2007 Resource Plans considered in Docket Nos. 04A-
23 214E et al and 07A-447E, the last six proceedings initiated to consider the

1 Company's annual Renewable Energy Standards Compliance Plans and in
2 Docket Nos. 08S-420E, 09AL-299E and 11AL-947E, which were the last
3 three of the Company's Phase I electric rate cases. The Company's
4 forecasting methodology is described in detail in Section 2.6 of Volume II
5 Technical Appendix in this filing.

6 **Q. MR. HARRIS IS ALSO CONCERNED WITH "EXCESSIVE BINARY**
7 **VARIABLE USE." WERE BINARY VARIABLES USED IN ANY OF THE**
8 **REGRESSION MODELS?**

9 A. Yes. Binary variables were included as explanatory variables in some of the
10 regression models. Seasonal binary variables were included in the
11 Residential sales per customer model, the Commercial and Industrial sales
12 model, the Public Authority sales model, the Street Lighting sales model, and
13 the Residential peak demand model to account for non-weather-related
14 seasonal factors.

15 Binary variables also were used in several models to account for
16 changes in customer counts and sales resulting from the conversion to a new
17 billing system. The conversion occurred in two phases, the first phase being
18 in mid-2003 and the second phase in mid-2004. The conversion resulted in
19 changes in how customers were counted and how sales were reported on a
20 billing-month basis. The inclusion of binary variables to account for these
21 changes allows for the use of both the pre-conversion data and the post-
22 conversion data in the same regression model.

1 In addition, binary variables for specific months were used in several of
2 the models to account for unusual billing activity.

3 Finally, the Public Authority sales model includes binary variables to
4 account for significant increases in sales in this class that occurred in 2002
5 and 2006. The Public Authority class includes sales to the Regional
6 Transportation District (“RTD”). Sales in this class increased significantly
7 when RTD first extended light rail service in 2002 and later expanded it in
8 2006.

9 I do not agree with Mr. Harris’ assessment that the use of these binary
10 variables is excessive. Rather, these binary variables have been used
11 appropriately to account for seasonal factors, definitional changes in the
12 historical data, unusual billing activity, and step changes in historical sales
13 levels resulting from a customer’s operational changes.

14 **Q. WHY DOES THE COMPANY USE STATEWIDE DATA RATHER THAN**
15 **DATA THAT MATCHES THE GEOGRAPHY OF ITS SYSTEM?**

16 A. There are several reasons. First, to develop economic and demographic data
17 at the service territory level would require summing the various economic and
18 demographic indicators on a county-level basis for the counties in which
19 Public Service provides retail electric service. Statewide economic and
20 demographic data generally is more readily available from reliable and
21 credible sources and is more commonly reported and analyzed than is
22 county-level data.

1 Second, it is appropriate to use statewide data because the counties in
2 which Public Service provides retail electric service account for the majority of
3 the state's economy, with nearly all large counties and cities represented in
4 Public Service's service territory. In fact, 70 percent of the state's population
5 is located in the counties in which Public Service provides retail electric
6 service.

7 Third, an assessment of population trends for both the state and the
8 service territory indicates very little difference between the two, on both a
9 historical and a forecast basis. Historical and forecast population is available
10 from the Colorado State Demography Office and is one of the few indicators
11 available at an annual frequency and on a county-level basis. Historically, the
12 average annual percent growth in the service territory population has been
13 almost identical to the growth in the state's population. For the time period
14 2000 to 2011, service territory population increased at an annual average rate
15 of 1.4 percent, while statewide population increased at 1.5 percent per year
16 on average. The forecast of population growth from 2011 to 2018 is also
17 nearly identical, with the service territory level projected to increase at an
18 average annual rate of 1.64 percent, and the state projected to grow at an
19 average annual rate of 1.76 percent. As is evident from these statistics, there
20 is very little difference in either the historical or projected rate of growth
21 between the two series of data.

22 **Q. WHAT ARE YOUR RECOMMENDATIONS REGARDING THE SALES AND**
23 **PEAK DEMAND FORECAST?**

1 A. I recommend that the Commission approve the forecasting methodology
2 presented in Phase I of this proceeding. The Company's forecasting
3 methodology and underlying regression models are statistically valid and
4 produce results that can be reasonably relied on. I also recommend that the
5 Commission allow the Company to update the forecast prior to the Phase II
6 Competitive Solicitation portion of this proceeding in order to incorporate the
7 most current information available at that time.

8 **III. DEMAND SIDE MANAGEMENT**

9 **Q. PLEASE SUMMARIZE THE RECOMMENDATIONS OF PARTIES**
10 **RELATED TO DEMAND SIDE MANAGEMENT.**

11 A. PUC Staff witness Hay, WRA witness Gwendolyn Farnsworth, and RUC
12 witness Gina B. Hardin all recommend that the Company use the energy
13 savings goals approved by the Commission in Decision No. C1-0442, Docket
14 No. 10A-554EG for the years 2015 through 2020. Company witness Deb
15 Sundin addresses this topic in her rebuttal testimony.

16 PUC Staff witness Hay also discusses how the Company accounts for
17 DSM savings in its energy and demand forecasts. I will address Mr. Hay's
18 suggestions and attempt to clarify the Company's methodology.

19 **Q. PLEASE DESCRIBE HOW THE COMPANY ACCOUNTS FOR DSM IN ITS**
20 **FORECAST.**

21 A. Consistent with the way the Company has always accounted for DSM in its
22 forecasts, we first develop our sales and peak demand forecast based on
23 historical sales and peak demand data which has embedded in it the

1 reduction of sales and peak demand associated with historical DSM activities
2 undertaken by the Company. Therefore, the forecasts already account for
3 and project forward the embedded sales and peak demand savings from past
4 DSM programs. The Company quantifies the embedded impact of these past
5 DSM savings, and then calculates the incremental impact of future DSM
6 initiatives as the future total DSM savings less the amount of embedded DSM
7 savings. The forecasts are then adjusted for the future incremental DSM
8 savings achievements, that is, the amount that is not already accounted for by
9 being embedded in the historical sales. In this way, the resulting forecasts
10 include the total impact of all future DSM savings, both those already
11 embedded in the history and the future incremental savings.

12 The Company's Loads & Resources table uses the forecast inclusive
13 of all DSM savings (both embedded and incremental), subtracts Interruptible
14 Load, and subtracts Saver's Switch load to derive Firm Obligation Load.

15 **Q. MR. HAY OFFERS A SUGGESTION ON HOW TO RESOLVE HIS**
16 **CONFUSION RELATED TO HOW DSM IS HANDLED IN THE FORECAST.**
17 **DOES MR. HAY'S SUGGESTION RESULT IN ANY ADDITIONAL**
18 **INFORMATION BEING AVAILABLE THAT IS NOT ALREADY**
19 **AVAILABLE?**

20 **A.** No. If I understand correctly, Mr. Hay suggests that the historical savings
21 from energy efficiency programs be added back in to the historical energy and
22 demand, the forecast be generated, and then total savings from energy
23 efficiency programs be subtracted from the forecast. This requires an

1 assessment of historical energy efficiency savings and total energy efficiency
2 savings. The Company's methodology already uses an assessment of
3 historical energy efficiency savings (i.e., embedded savings) and total energy
4 efficiency savings. The Company's methodology simply reduces the forecast
5 by the difference between embedded and total (i.e., incremental), rather than
6 adding back in the embedded and then subtracting the total. Changing the
7 forecasting methodology will not result in any additional information being
8 available.

9 **IV. CONCLUSION**

10 **Q. PLEASE SUMMARIZE YOUR TESTIMONY.**

11 A. I have addressed Mr. Harris' concerns with the data inputs used in the
12 Company's forecast models and responded to his concerns related to the
13 statistical methods used by the Company. I recommend that the Commission
14 approve the forecasting methodology presented in Phase I of this proceeding
15 and allow the Company to update the forecast prior to the Phase II
16 Competitive Solicitation process. I also have addressed Mr. Hay's concerns
17 with how DSM is accounted for in the Company's sales and peak demand
18 forecasts.

19 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

20 A. Yes, it does.